17.906 The Geopolitics and Geoeconomics of Global Energy, Spring 2007 Prof. Flynt Leverett

Lecture 7: Resource Nationalism and Market Power (III) - Russia, the Post-Soviet Space, and Europe

Resource Nationalism

- 1st Kind
 - o Nationalizing the oil company
 - Nationalizing foreign investments
- 2nd kind
 - o once country has nationalized, controls the way that marketing of resources will be used for political gain
 - Russia is prime example

Russia

- After US, Russia was the 2nd country to really push for Russian oil development
- After fall of Soviet Union, there was huge question over how the industry was going to be structured
- Former provinces raised big question over how thing were going to be goverened
- Important Soviet states
 - o Azerbaijan
 - West part of Caspian Sea
 - The most open to foreign investment
 - Kazakhstan
 - East part of Caspian Sea
 - Has largest gas reserves
 - Open to foreign investors
 - It's nice!
 - Uzbekistan
 - Has some
 - Turkmenistan
 - Has 5th largest reserves of natural gas in the world
 - Not good for foreign investors (US and China)
- National energy companies in all former Soviet nations
 - Not all very open to foreign investment
 - Both US and other countries (like China)
- Story is very complicated but highly entertaining
- How it evolved
 - Initial period of not quite a decade after SU was dissolved, oil industry might be restructured under market powers
- 3 big players in Russian energy
 - o Gazprom
 - State owned gas company
 - Huge reserves under control
 - Monopoly on export of natural gas from Russia
 - Controls the pipeline system for Russia
 - o Rosneft
 - National oil company
 - Transneft
 - State owned
 - Controls oil pipelines in Russia

- Initially looked like these guys would be shadowed by private companies during the emergence of the oligarchs in post-Soviet Russia
 - Oligarchs were playing a huge role in emerging private market
- Companies that looked like they were going to play a role in post-Soviet energy
 - Yukos
 - Entered into discussions with ExxonMobile
 - One option was that ExxonMobile would buy Yukos
 - TNK
 - Sibneft
 - Novatek
 - Largest and recently created
 - Lukoil
 - Doing quite well
 - Growing internationally
 - Allowed to flourish
- Also looked like there was going to be room for foreign investment
 - TNK and BP joined up
 - Was going to be a 50/50 split
 - Controls Kovytka
 - Largest gas field
 - In western Siberia
 - If Russians want to provide gas to eastern Asia, they must develop this field
 - Investment projects
 - Other fields in Siberia
- All of this was playing out during the tenure of Boris Yeltzin
 - o Internal in-cohesion
 - 1990s was not a good time for Russians
 - "The Lost Decade"
 - o the post-Soviet Russian economy contracted
 - o Life expectancy decreased during this time
 - o Russia was economically weak
 - Low oil prices
 - Not earning significant revenues
 - Increasingly indebted
 - 1998
 - Ruble got caught up in east asian currency crisis
 - Government defaulted
 - o US was able to push through a lot of policy in the area during this time since Russia was so weak
 - Kosovo
 - Increase in NATO states in the area
 - Yeltzin became alcoholic and began dementia during second term
- In with Putin
 - Came onto the political scene when Yeltzin brought him in to the government out of nowhere
 - Former KGB from St. Petersburg
 - o Resoundingly popular with the people
 - Could potentially try to alter the constitution to run for third term

- 70% approval rating
- o Resurgence of some authoritarian tendencies (to put it lightly)
 - Mostly focuses on controlling TV
 - Consolidation of political authority in the executive branch
 - Neutering of the government
- o Robust exercise of the first species of resource nationalism
 - Remarkably reassertion of state dominance in the energy sector
 - Tried the head of Yukos for money laundering
 - Had company taken away from him, split up assets and gave them to national energy companies
 - Message from Putin to energy companies
 - You can continue to operate but you have to abide by what the Kremlin says
 - Foreigners will not have an equal or greater stake in Russian energy companies
 - Yukos' mistake was to consider allowing ExxonMobile to have a greater than 50% of the shares of the company
 - Gazprom and Rosneft have done IPOs in England!
 - Russian government is okay with that as long as they still have majority power
- o Putin is as close as a modern statesman comes to Don Corlioni
 - It's not personal, it's business
- Efforts of US companies to get into the Russian oil market
 - o Particularly in the fields called Sakhalin-I and Sakhalin-II
 - o Shell
 - Got targeted by the government
 - Government wanted larger share of profits
 - Went after shell for environmental violations
 - Shell had to accept a major reduction in Sakhalin II
 - ExxonMobil
 - Now being targeted by Putin
 - Putin has said that there will be no more 50/50 splits with Russian oil companies
 - This means that Kovytka will not be developed anytime soon
 - A strategic asset that will not be developed until the government has sufficient control
- Chinese companies have been trying for a decade now to get upstream access
 - The first delegation from China was kidnapped when they came to Russia!
 - TNK is going into a joint venture with SINOPEC
 - SINOPEC will only have 49% of equity in assets
 - SINOPEC basically gets screwed in order to get into the Russian upstream
 - SINOPEC will get some favorable financing from Chinese banks
 - Purchase price that SINOPEC is paying will be reimbursed with barrels of oil that are harvested from the oil fields
 - Bottom line is that Rosneft will have majority control of the deal

- This will be the norm
- Resource nationalism Putin style
- 2nd kind of resource nationalism
 - Now that Putin has reestablished dominance in energy, how is he going to use it politically?
 - internal political dominance
 - control over revenue streams
 - uses that to strengthen central government
 - strengthen the position of his supporters relative to other political factions
 - goes about this in a very entertaining way
 - Reassert Russian control over former Soviet states
 - Former soviet states as the "near abroad"
 - When Putin came in he stopped talking about the near abroad
 - US wouldn't accept that Russia had special prerogatives over former Soviet States
 - Didn't feel comfortable pushing back vet
 - "Near abroad" changed to "Post-Soviet Space"
 - After 9/11 the US wanted to establish military bases in former Soviet states and particularly central Asia
 - Putin agreed
 - After 2 or 3 years it became clear that Putin had a much different idea for post Soviet space
 - Supplier states
 - Have their own oil and gas reserves and industries
 - States listed earlier
 - Putin does not want any of these states to develop positions where the majority of their oil/gas exports are going to markets through infrastructure that is not under Russian control
 - No export markets in ways that undercut Russian market share
 - No developing export markets where Russian wants to develop an export markets
 - o Asia is prime example
 - Transit States
 - Transit corridor
 - Pipelines
 - East-West Energy
 - o Blue Stream Pipeline
 - o BTC pipeline
 - o SCP
 - Customers
 - Make Russia a dominant player in important markets
 - Europe and prospectively in Asia

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- Using revenues that have been generated as the basis for reestablishing some sphere of autonomy in foreign policy terms
 - Push back against US unilateralism in global affairs